# Report on Pending STB Regulatory Proceedings Third Quarter 2024

## **Table of Contents**

Title o	Title of Proceeding	
1.	Review of Commodity, Boxcar, and TOFC/COFC Exemptions	2
2.	Railroad Revenue Adequacy	3
3.	Joint Petition for Rulemaking—Annual Revenue Adequacy Determinations	4
4.	First-Mile / Last-Mile Service	5
5.	Petition for Rulemaking to Adopt Rules Governing Private Railcar Use by Railroads	6

### 1. Review of Commodity, Boxcar, and TOFC/COFC Exemptions

**Popular Title**: Commodity Exemptions

RIN 2140-AB29

Stage: Proposed Rule

**Previous Stage:** NPRM served 3/23/2016; End of Comment Period 8/26/2016. Decision served 3/19/2019 waiving the prohibition on ex parte communications in this proceeding and providing a 90-day period for meetings with Board members; End of Comment Period in response to memoranda summaries of ex parte meetings 7/16/2019. Decision served 9/30/2020 requesting comments from interested parties. Board staff held technical conference on 12/18/2020 and 1/15/2021. End of Comment Period 3/1/2021.

**Abstract:** In this proceeding, the Board issued a notice of proposed rulemaking seeking public comment on its proposal to revoke the existing class exemptions under 49 C.F.R. Part 1039 for crushed or broken stone or rip rap; hydraulic cement; and coke produced from coal, primary iron or steel products, and iron or steel scrap, wastes or tailings. The Board is committed to ensuring that a robust analysis be conducted when determining whether to proceed with any commodity exemptions or exemption revocations. Therefore, following the feedback received during the course of this proceeding, the Board's Office of Economics developed an approach for possible use in considering class exemption and revocation issues and the Board is seeking comments on the approach from interested parties.

**Effects:** Regulatory Flexibility Act

Prompting action: Board Initiative

Legal Deadline: None

**Rulemaking Project Initiated:** 3/23/2016

Docket Number: EP 704 (Sub-No. 1)

#### **Dates for Next Action:**

Milestone	Scheduled Date	New Projected Date	Actual Date
Next Action	TBD	N/A	N/A

**Explanation for any delay:** By decision served 11/25/2020, the Board granted the Association of American Railroads' request for a technical conference, which was held on 12/18/2020 and reconvened on 1/15/2021. The procedural schedule was extended to accommodate the technical conference.

Please note that on 2/28/2020, the Board issued a final rule related to this proceeding in <u>Exclusion of Demurrage</u> <u>Regulation from Certain Class Exemptions</u>, Docket No. EP 760.

## 2. Railroad Revenue Adequacy

Popular Title: Revenue Adequacy

RIN 2140-AB19

Stage: Pre-Rule

**Previous Stage:** Notice served 4/2/2014; End of Comment Period 11/4/2014; Hearing 7/22/2015 and 7/23/2015. Hearing 12/12/2019 and 12/13/2019; Hearing record closed 2/13/2020.

**Abstract:** The Board is exploring its methodology for determining railroad revenue adequacy, as well as the revenue adequacy component used in judging the reasonableness of rail freight rates.

Effects: None

Prompting action: Board Initiative

Legal Deadline: None

**Rulemaking Project Initiated:** 4/2/2014

**Docket Number:** EP 722

#### **Dates for Next Action:**

Milestone	Scheduled Date	New Projected Date	Actual Date
Service Date	TBD	N/A	N/A

On 3/28/2018, the Board issued a decision clarifying that a prohibition on ex parte communications in this proceeding is not applicable.

The subject matter of this proceeding was under review by the Board's Rate Reform Task Force. The Task Force issued its findings and recommendations in its 4/25/19 report, which was publicly released on 4/29/2019. The Board held a public hearing on 12/12 and 12/13/2019, to receive input from interested stakeholders on the Task Force's options regarding possible changes to revenue adequacy. The hearing record closed on 2/13/2020.

Please note that, on 12/30/2020, in response to a joint petition for rulemaking, the Board opened a rulemaking proceeding regarding the Board's annual revenue adequacy determinations and requested supplemental information.

**Explanation for any delay:** Prior quarterly submissions available on the Board's website provide information regarding the status of this matter relevant at the time of each submission.

## 3. Joint Petition for Rulemaking—Annual Revenue Adequacy Determinations

**Popular Title:** N/A

RIN 2140-AB52

Stage: Pre-rule

**Previous Stage:** Rulemaking proceeding initiated 12/30/2020.

**Abstract:** The Board opened a rulemaking proceeding to consider a petition by several Class I railroads to change the Board's procedures for annually determining whether Class I rail carriers are revenue adequate and requested public comment on the petition and several specific related issues.

Effects: None

Prompting action: Joint petition for rulemaking

Legal Deadline: None

**Rulemaking Project Initiated:** 12/30/2020.

**Docket Number:** EP 766

**Dates for Next Action:** 

Milestone	Scheduled Date	New Projected Date	Actual Date
Service Date	TBD	N/A	N/A

**Explanation for any delay:** By decision served 1/4/2021, the Board granted an unopposed petition to extend the procedural schedule. By decision served 6/4/2021, the Board granted a motion for a 30-day extension of time to file replies, extending the due date from 6/16/2021 to 7/16/2021. By decision served 7/7/2021, the Board granted an additional motion to extend the due date for replies to 8/16/2021.

#### 4. First-Mile / Last-Mile Service

**Popular Title:** N/A

RIN 2140-AB55

Stage: Pre-Rule

**Previous Stage:** Request for comments served 9/2/2021; End of Comment Period

2/17/2022.

**Abstract:** The Board issued a decision seeking comments on issues regarding first-mile / last-mile (FMLM) service, particularly on whether additional metrics to measure such service might have utility that exceeds any associated burden. FMLM service refers to the movement of railcars between a local railroad serving yard and a shipper receiver facility.

Effects: None

Prompting action: Stakeholder feedback and Board initiative

Legal Deadline: None

**Rulemaking Project Initiated:** N/A

**Docket Number:** EP 767

**Dates for Next Action:** 

Milestone	Scheduled Date	New Projected Date	Actual Date
Service Date	08/2022	TBD	N/A

**Explanation for any delay:** The interrelationship between this proceeding and the proceeding in Docket No. EP 770, Urgent Issues in Freight Rail Service has delayed the next action here.

## 5. Petition for Rulemaking to Adopt Rules Governing Private Railcar Use by Railroads

Popular Title: Private Railcar Usage

RIN 2140-AB56

Stage: Pre-Rule

**Previous Stage:** Proceeding instituted. Request for comments served 4/1/2022. End of

comment period 9/8/2022.

**Abstract:** The Board seeks public comment on a petition by the North American Freight Car Association, The National Grain and Feed Association, The Chlorine Institute, and The National Oilseed Processors Association to adopt regulations governing railroads' use of private freight cars and several specific related issues.

Effects: None

**Prompting action:** Petition for rulemaking.

Legal Deadline: None

**Rulemaking Project Initiated:** N/A

**Docket Number:** EP 768

**Dates for Next Action:** 

Milestone	Scheduled Date	New Projected Date	Actual Date
Service Date	TBD	N/A	N/A

Explanation for any delay: N/A